The SAFETY OF IODATE ADDITIVE
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Potassium iodate (KIO₃) is used in many countries as an additive to fortify iodine deficient diet. It is particularly useful in preventing iodine deficiency disorders. It is preferred to the salts of iodide (KI or NaI) for this purpose because of its stability under adverse conditions of storage, and its ease of measurement and detection, which tend to cause loss of iodide during transport and storage. As with all iodate determinations, regard should be had to the fact that iodate has been appropriately raised. This article addresses these concerns.

Iodate is extremely rapidly reduced to iodide upon exposure to body fluids. Tauroug et al. (1) found that when given intravenously to rats or rabbits iodate appeared in the blood as iodide within two to three minutes. It was also rapidly reduced when given orally. Radiosabeled iodine and iodate when given orally accumulated in the thyroid at essentially the same rates. Whole blood also reduced iodate almost instantaneously when the concentration was below 10⁻¹⁰ M, a level far higher than could occur after ingestion of iodated salt. Murray and Pochin (2) observed the uptake of radiosabeled iodate by the human thyroid to be about 10% lower than when labeled iodate was given.

Toxicity studies in rats and rabbits have shown that iodate...well tolerated in doses far beyond that might be ingested with table salt. Webster et al. (5) found that the LD-50 of sodium iodate was 148 mg/kg when given to rats intravenously, approximately the same level when given intraperitoneally, and 5 to 10 times that by the oral route. Perfusion was protective...seven hours occurred at 7 to 45 hours after administration. The potassium iodate was more toxic than sodium iodate. These doses were not high enough to be osmotically harmful or to cause potassium toxicity, and on a weight basis were several thousand times those that might occur from iodated salt. Murray and Pochin (4) found that 100 mg/kg was well tolerated by mice when given intravenously, but was lethal when given by mouth. A dose of 250 mg/kg was well tolerated when given by mouth, but...not 50 mg/kg was lethal. Maxwell (5) found that rabbits tolerated iodate iodide at a dose of 75 mg/kg intravenously, but that 75 mg/kg of iodate provoked severe symp...contracted muscles and spastic paralysis.

Murray (4) gave sodium iodate to rabbits orally b.i.w. for five months, and found no lesions in the retina or elsewhere at necropsy. Rabbits given potassium iodate 60-70 mg/kg subcutaneously developed hemolyisis, diarrhea, vomiting, and...effects did not occur if the same dose was given orally. He quoted Greene of the Ministry of Agriculture and Fisheries of Britain that 70% of iodate in a salt lick...by animals on a diet of grass. He also quoted a communication from Cuba to the effect that the report on iodate and iodide...fatal effects. Murray also found that rabbits given 1 mg sodium iodate/kg b.i.w. well were well fed and gained weight. Similar results were obtained by Perry (quoted by Murray, 4).

Iodate in large doses provides a primary lesion of the retinal pigment epithelium and secondary lesions of the outer segment of the cones. Because the potential exists in this and other...iodates in feeding studies. For example, de Benezra et al. (6) fed sheep 2 mg of sodium iodate given at 50 mg/kg/ml, but noticed no effect when the dose rate was 5 mg/kg/ml. Clifton and Makowski (7) produced in...combined effect of the iodate in reducing the extracellular iodine and abolishing the C waves of electrotretinograms with 60 mg sodium iodate intravenously in 2 kg rats. The retinal pigment ep...the iodide producing a factor that promotes the transport of iodide to peripheral endobalial cells to proliferate. If iodate is given into the carotid artery the retinal lesions are produced only on the ipsilateral side of the lesion since the retinal arteries do not cross. Iodate interferes with revascularization of the retinal pigment epithelial layer after injury in primates. Nishimura et al. (8) produced retinal lesions in monkeys by laser beam burns. In these cases, 10 mg/kg of iodate was injected into the carotid artery. When examined up to five weeks later the retinal layer failed to show the usual neovascularization at the burn sites.

Summary - From all the evidence that is available it appears that iodate taken in quantities present in iodated salt is not toxic in the rat. It is not a safety factor by at least a factor of one hundred to ten. This, in addition to its favorable stability under storage conditions, indicates that it is a reliable iodine supplier for fortification in the prevention of the iodine deficiency disorders.

References

FAO/WHO ENDSORSE IODATE AND IODIDE FOR IODIZATION OF SALT

The joint FAO/WHO Expert Committee on Food Additives, meeting in Geneva in 1997, without the region of sodium, made the following key points regarding the health and safety of iodate and iodide for the prevention and control of IDD.

1. Concerns raising and motivation of policy planners to ensure that the program is given priority by the government...to support and monitor the implementation of this plan.

2. Organization of one or more regional seminars for salt manufacturers and importers to discuss and coordinate the implementation of this plan.

3. Development of communications material comprising of (1) videos, posters, leaflets, and information booklets regarding IDD and its control on a regional basis; (2) point of purchase materials for the provision of老公...and iodate iodide as a source of dietary iodine.

The Committee noted that potassium iodate and sodium iodide have a long-standing and widespread history of use for fortifying salt without apparent adverse health effects.

The Committee, therefore, concludes that potassium iodate and potassium iodide should continue to be used for this important public health service...iodate for salt contents. This concern is expressed by some governments about the safety of salt iodization with either potassium iodate or iodide.

FAO/WHO Expert Committee on Food Additives, Food Additives Series #806, WHO, Geneva, 1997, Annex 5, page 47 had been asked by the 43rd World Health Assembly in May 1990 to verify the effectiveness and safety of the long-term use of potassium iodate and potassium iodide for the prevention and control of IDD. This request for review was undertaken because a previous meeting of the Committee...of the Committee had recommended against the use of potassium iodate as a four treatment agent because the resultant intake of iodine would be excessive. Now the Committee development of a recommendation was based on the use of potassium iodate as a source of dietary iodine. The Committee noted that potassium iodate and sodium iodide have a long-standing and widespread history of use for fortifying salt without apparent adverse health effects.

The Committee, therefore, concludes that potassium iodate and potassium iodide should continue to be used for this important public health service (i.e., fortification of salt for content). This concern is expressed by some governments about the safety of salt iodization with either potassium iodate or potassium iodide.
Because it is more stable than iodide, most health authorities preferentially recommend iodate as an additive to salt for correcting iodine deficiency. Even though this results in a low exposure of at most 1700 μg/d, doubts have recently been raised whether the safety of iodate has been adequately documented. In humans and rats, oral bioavailability of iodine from iodate is virtually equivalent to that from iodide. When given intravenously to rats, or when added to whole blood or tissue homogenates in vitro or to foodstuff, iodate is quantitatively reduced to iodide by nonenzymatic reactions, and thus becomes available to the body as iodide. Therefore, except perhaps for the gastrointestinal mucosa, exposure of tissues to iodate might be minimal. At much higher doses given intravenously (i.e., above 10 mg/kg), iodate is highly toxic to the retina. Ocular toxicity in humans has occurred only after exposure to doses of 600 to 1200 mg per individual. Oral exposures of several animal species to high doses, exceeding the human intake from fortified salt by orders of magnitude, pointed to corrosive effects in the gastrointestinal tract, hemolysis, nephrotoxicity, and hepatic injury. The studies do not meet current standards of toxicity testing, mostly because they lacked toxicokinetic data and did not separate iodate-specific effects from the effects of an overdose of any form of iodine. With regard to tissue injury, however, the data indicate a negligible risk of the small oral long-term doses achieved with iodate-fortified salt. Genotoxicity and carcinogenicity data for iodate are scarce or nonexistent. The proven genotoxic and carcinogenic effects of bromate raise the possibility of analogous activities of iodate. However, iodate has a lower oxidative potential than bromate, and it did not induce the formation of oxidized bases in DNA under conditions in which bromate did, and it may therefore present a lower genotoxic and carcinogenic hazard. This assumption needs experimental confirmation by proper genotoxicity and carcinogenicity data. These in turn will have to be related to toxicokinetic studies, which take into account the potential reduction of iodate to iodide in food, in the intestinal lumen or mucosa, or eventually during the liver passage.

Introduction

Salt is recognized as the ideal carrier to supply deficient populations with the necessary iodine. This is usually achieved by adding 20 to 80 mg of iodine per kilogram salt in the form of a sodium or potassium salt of iodide or iodate. In impure salts or under humid and hot climatic conditions, iodide is easily oxidized to I$_2$ and then lost by evaporation, while iodate is more stable (1). In 1991, upon a request from the Forty-Third World Health Assembly, the Joint FAO/WHO Expert Committee on Food Additives stated: “Potassium iodate and potassium iodide have a long-standing and widespread history of use for fortifying salt without apparent adverse health effects. In addition, no data are available indicating toxicological hazards from the ingestion of these salts below the level of the Provisional Maximum Tolerable Intake” (the limit being set at 1 mg iodine from all sources). The Committee concluded that “potassium iodate and potassium iodide should continue to be used for this important public health purpose” (2). Health authorities therefore usually recommend the addition of iodate (3). A recent survey has shown that of 38 countries in Europe and the former Soviet Union, 5 allow only iodate, 20 both iodate and iodide, and 13 only iodide (WHO Europe, unpublished data). The use of iodate has been the basis of major success in the elimination of iodine deficiency in many countries of the world.

Lately, however, a report prepared for the French authorities has expressed doubts as to the safety of iodate, since publications on adequate genotoxicity testing were lacking (4). This article attempts to review the published toxicology data on iodate. It includes a section on its metabolism.
not deal with the problem of iodine-induced thyrotoxicosis because this is a problem of iodine supplementation in general, whether by iodate or iodide. We have been able to draw upon a previous short review (5), as well as on an unpublished report commissioned by the Austrian Ministry of Health and Consumer Protection (6). Moreover, we have scanned the literature by Medline, consulted textbooks and toxicology databases (Toxline, TOXNET: IRIS, EMIC, DART/ETIC, GENE-TOX, HSDB, RTEC) and looked at the regulatory status of iodate in the United States, in Europe, and in Switzerland.

**Physical and Chemical Properties of Iodate**

Iodic acid, together with chloric and bromic acid, belongs to the class of oxohalogen acids with the general formula HOXO₂ (where X denotes a halogen atom). Upon dissociation the halogenate anion XO₃²⁻ is formed. Halogenate salts are stable under most conditions, but due to their oxidative properties they may react rapidly and even explosively with easily oxidisable substances, such as carbon-containing organic compounds. Their oxidative properties, in particular, will have to be taken into account in the discussion of their mutagenic and carcinogenic potential. The principal chemical properties of the two most commonly used salts of iodic acid are compiled in table 1 (7,8). Iodate may undergo several redox reactions, of which the major one may be written as:

\[ \text{I}_3^- + 6 \text{H}^+ + 6 \text{e}^- \rightarrow 3 \text{H}_2\text{O} \]

The standard redox potential of 1.085 V decreases to 0.672 V at pH 7, and to 0.648 V at the physiological pH of 7.4. Table 2 shows that both chlorate and bromate are of similar oxidative potency, whereas that of iodate is lower by one third (8).

In considering the toxicology data of this review it is important that one keeps in mind the following weight equivalents: 100 mg of iodine equals 137.9 mg of iodate, 168.6 mg potassium iodate, and 156.0 sodium iodate.

**Iodate in Human Food**

Salt is not the only foodstuff to which iodate is added. For decades, bakeries in the United States and elsewhere have used iodates (and even bromates) as conditioners for dough, which exposed the American people to higher doses of iodine than is ordinarily the case by iodized salt (9). Other dough conditioners are preferred now, and this is one of the reasons why the iodine intake of the American population has recently dropped from rather high to low normal values (10,11). Iodate is added with the purpose of oxidizing sulphhydryl groups of flour proteins and thereby improving the rheological properties of the dough. By oxidizing sulphhydryl groups, iodate is reduced already during mixing of the dough and it reaches the consumer as iodide (12). Therefore, the decade-long use of iodate in American bakeries without obvious adverse effects is no proof of its long-term safety. However, the rapid reduction to iodide in dough (and possibly in other foodstuff) may minimize human exposure and contribute to the safety of iodate. Along these lines Wiechen and Hoffmann (13) studied iodination of cheese by iodide and iodate lakes. In contact with ripening cheese a reduction of iodate to cheese-bound iodine species occurred, precluding iodine to penetrate a cheese loaf incubated in a salt bath. Human food is a complex organic mixture containing antioxidants, radical scavengers and oxidizable functional groups; the fate of iodate added to this mixture is difficult to guess with the data presently at hand. The scant data lets one infer that—once added to food—iodate may be rapidly reduced to iodide. Analysis of the different iodine species in model meals prepared from iodate-containing ingredients with and without cooking (which might additionally promote reduction) should allow a better risk assessment.

**Human Exposure at Recommended Doses of Iodate**

The recommended level of iodine is between 20 and 80 mg per kilogram of salt (equaling 28 to 110 mg iodate per kilogram of salt). Given a maximal daily salt intake of 15 g, this results in a low human exposure of at most 440 to 1700 mg of iodate per day (9–34 μg/kg per day assuming body weights of 50 to 70 kg). Much higher exposures may take place if—in the case of a nuclear disaster—radioprotection is attempted with iodate instead of iodide tablets (14). The dose for adult persons in such an emergency is 100 mg of iodine (138 mg iodate) daily over several days.

**Table 1. Physicochemical Properties of the Two Most Common Iodate Salts**

<table>
<thead>
<tr>
<th></th>
<th>Potassium iodate</th>
<th>Sodium iodate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Molecular weight</td>
<td>214.00</td>
<td>197.89</td>
</tr>
<tr>
<td>Density</td>
<td>3.89</td>
<td>4.28</td>
</tr>
<tr>
<td>Melting point</td>
<td>560° (decomp.)</td>
<td>decomp.</td>
</tr>
<tr>
<td>Solubility H₂O</td>
<td>4.7% (0°); 32.3% (100°)</td>
<td>9% (20°); 34% (100°)</td>
</tr>
<tr>
<td>Ratio of iodine in the salt</td>
<td>59.3%</td>
<td>64.1%</td>
</tr>
<tr>
<td>Purity of commercial products</td>
<td>?</td>
<td>~99%</td>
</tr>
</tbody>
</table>

**Table 2. Redox Potentials in Volt of Iodate, Bromate and Chlorate at Different pH Values**

<table>
<thead>
<tr>
<th></th>
<th>pH 0</th>
<th>pH 7</th>
<th>pH 7.4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Iodate</td>
<td>1.085</td>
<td>0.672</td>
<td>0.648</td>
</tr>
<tr>
<td>Bromate</td>
<td>1.423</td>
<td>1.01</td>
<td>0.986</td>
</tr>
<tr>
<td>Chlorate</td>
<td>1.451</td>
<td>1.038</td>
<td>1.014</td>
</tr>
</tbody>
</table>
Metabolism and Kinetics of Iodate

In pioneering experiments, using $^{128}$I prepared by F. Joliot-Curie, Leblond and Sée (15) have shown that after intravenous injection of 750 μg of iodate (an excessive iodine dose in this species) the rat thyroid gland accumulated radioactivity, albeit at a slower rate than when the $^{128}$I was injected in the form of iodide. In rats and rabbits given much smaller, physiological doses (0.750 to 1.0 μg of iodine) orally or intraperitoneally, the tracer was equally available to the thyroid, whether originating from iodate or iodide (16). Tissue distribution of radioiodine in liver, kidney, brain, heart, muscle, small intestine, stomach, testes, submaxillary gland, skin, hair, and thyroid was identical from iodide and from iodate. After iodate injection, radioactivity in tissues (as well as in urine) was exclusively in the form of iodide (16,17). Large doses of iodate (1.4 to 15 mg iodine per kilogram) blocked the thyroidal uptake of injected labeled iodide in rats, again suggesting that iodine from iodate is available to the thyroid (14,18). When added to animal feed, iodate increases the iodine content of eggs and milk respectively (19).

Iodate oxidizes iodide to $I_2$ (which is volatile), thus increasing the instability of iodide. This interaction has important practical consequences: when iodized with a mixture of potassium iodate and iodide, bread loses 34% of its iodine over 1 week of storage, whereas with either iodide or iodate alone its iodine content remains stable (19).

In humans, Murray and Pochin (20) has confirmed that isotopic iodine from iodate is available to the thyroid when given orally, but the bioavailability was about 10% lower than that of iodide. Five milligrams of iodine weekly per os reduced the goiter prevalence among iodine deficient children equally well, whether given in the form of iodate or iodide tablets (21). This study does however not prove exact bioequivalence of the two iodine compounds because the iodine dose by far exceeded the physiologic requirement, which might have obscured minor differences in bioequivalence.

Thyroid slices incubated in vitro took up radioiodine from iodate, albeit at a slightly slower rate than from iodide (16,22). The radioiodine accumulating in the slices was all in the form of iodide. Iodate was partly transformed into iodide already in the incubation medium (22). After injection of large doses of iodate into rats, Leblond and Sée (15) found that iodate in blood was quantitatively reduced to iodide within 40 minutes. After intravenous administration of intermediate iodate doses to rabbits (1000 μg of iodine) and rats (95 μg of iodine) transformation in the blood into iodide was complete in less than 1 minute (16). When high retinotoxic doses (30 mg/kg) were injected intravenously into rabbits, iodate disappeared from the circulation and was transformed into iodide with a half-life of 14 minutes (17). In vitro, whole blood as well as extracts of liver, kidney, and brain reduced 84% to 99% of added iodate to iodide within 1 minute, while washed red cells and serum were clearly less efficient (16), confirming other experiments that used longer incubation times (23). Taurog et al. (16) has convincingly shown that the reduction of iodate is a nonenzymatic process and depends on the availability of sulfhydryl groups, e.g., in glutathione. Furthermore, this reaction is inhibited by N-ethyl-maleimide, a recognized glutathione-depleting agent (17).

One unresolved question is the form in which iodine from iodate crosses the intestinal barrier into blood. Radioiodine-labeled iodate and iodide given by stomach tube to rats disappear equally fast from the gut in vivo (16). Everted rat intestine in vitro easily transports iodide, but is impermeable to iodate. It has been postulated that the permeability barrier resides in the intestinal mucosa (24). It is therefore assumed that iodate, when given in small doses, is reduced to iodide already within the gastrointestinal lumen or, at the latest, in the gastrointestinal mucosa, but this hypothesis has never been formally tested. When dogs are fed a dose of 200 mg/kg of potassium iodate in the form of gelatin capsules, their urine contains iodide as well as iodate (25). This suggests that in such excessive doses iodate does indeed cross the intestinal barrier.

In conclusion, iodine from iodate is available to the thyroid, whether given per os, injected intravenously or added to the incubation medium of thyroid slices. However, it is most likely that iodate is reduced to iodide and reaches the thyroid gland in this form. The potent nonenzymatic reduction mechanisms in whole blood, in many tissues, in flour, and in other food will greatly diminish general tissue exposure to iodate, but an exact risk assessment will have to be based on future toxicokinetic and pharmacokinetic studies.

Government Regulatory Acts and Manufacturers’ Recommendations

Toxicity of, and other hazards by, iodates as bulk chemicals are not rated particularly high by national regulatory agencies. The European Union considers iodates as nontoxic, with the labels R8 (risk of ignition) and S17 (safety measures against fire). In the United States, potassium iodate is not listed as hazardous by government regulations. As a food additive it is given GRAS (“generally recognized as safe”) status (56); it may be added to flour at up to 0.0075% (75 parts per million based on the weight of flour) for baking bread or doughnuts. Low concentrations of various iodate salts, all considered equal from a regulatory standpoint, are permitted as mineral supplement for livestock. In Switzerland, moderate toxicity is assumed, the toxicity class 3 restricting the use of pure iodates by the public at large, but the scientific evidence for this classification is not available; it is most likely based on acute toxicity (median lethal dose [LD₅₀]-values). Many countries, including Switzerland, have created a legal basis for the addition of iodate to salt for human and animal use (26).

Material safety data sheets, while extensively recognizing fire and even explosive hazards, keep a low profile on the toxic properties of the bulk substance. They mention irritating action on body surfaces, kidney failure or central nervous system damage as risks after chronic ingestion. The toxicology data section is, however, blank (57).

Toxicity Reports on Iodates

Human toxicity experience

There are only few reports of accidental poisoning via the oral route, the most recent being on a 22-year-old man who drank a highly concentrated solution of potassium iodate; he developed nausea, vomiting, diarrhea, and marked loss of visual acuity. Ophthalmoscopic examination revealed extensive retinal damage with degeneration of photoreceptor
layers (27–31). The exact dose could not be established, but must have exceeded several grams (>100 mg/kg). Another case of iodate-induced blindness has occurred in China; the dose calculated amounted to 10 to 20 mg/kg (29).

More remarkable were parenteral intoxications by an antibacterial preparation called Septojod (Pregl’s solution) in the 1920s. Several individuals developed blindness after systemic treatment for septicaemia. In 1927, Riehm established that blindness resulted from damage to the pigment epithelium and that the toxic effects of Pregl’s solution could be attributed to iodate (reviewed by Lewis [32]).

Except for iodine-induced thyrotoxicosis (a subject excluded from this review) the longstanding low-dose use of iodates as additive to bread or table salt has not produced evidence of human toxicity. Exposure to iodate, however, may have been inadequate because iodate might already be reduced to iodide during food preparation or in the gut (see previous section on Metabolism).

**Acute single-dose toxicity**

The oral LD$_{50}$ of iodates have been reported to be in the range of 500 to 1100 mg/kg for mice; iodides were three times more toxic than iodates (31,33). Parenteral median lethal dose (LD$_{50}$) are in the range of 100 to 120 mg/kg in mice (reviewed by Webster et al. [34]). The lowest parenteral lethal dose in rabbits was 75 mg/kg. Mice apparently tolerated a single dose of 250 mg/kg (33). Oral administration of 200 to 250 mg/kg potassium iodate proved lethal in the dog. A surviving animal exhibited irreversible retinal degeneration (25). The cationic partner, i.e., sodium or potassium, does not modify toxicity (reviewed by Newton and Clawson [35]).

**Multiple-dose and chronic toxicity**

There is somewhat conflicting evidence of toxicity in animals exposed over 4 weeks to iodate dissolved in drinking water. In one study in mice marked toxic effects such as hemolysis and renal damage occurred from 300 mg/kg upward with a no observable effect level (NOEL) of approximately 120 mg/kg, while guinea pigs exposed via the same route tolerated nearly 300 mg/kg without apparent effects (31). The functional assessment of ocular toxicity in these experiments was not adequate, but histologic retinal degeneration was not seen. The authors did not determine the stability of iodate in the drinking solution. The NOEL in mice exceeded the maximal human exposure via iodized salt by a factor of approximately 400. Dogs exposed orally from 66 to 192 days with doses of 6 to 100 mg/kg per day apparently did not develop retinal damage because electroretinograms remained unchanged, although in some animals evidence of gastric toxicity and other minor abnormalities (indicative of hemolysis) were noted. The NOEL for retinal toxicity amounted to 300 times the highest human dose from iodized salt (25).

The growth performance of calves and pigs receiving iodine in the form of iodate added to feed was evaluated up to the end of growth (36,37). Blood iodine levels were elevated at subtoxic doses of iodine, indicating adequate exposure. Iodine toxicity manifested itself as reduced performance. Because iron supplementation prevented it, this toxicity may have resulted from an apparent interference of iodate or iodine respectively with iron uptake or utilization. NOELs for pigs were observed at 400 parts per million (ppm) calcium-iodate added to hog-mash; calves were more susceptible with a NOEL of only 25 ppm. The toxic signs were attributed either to iron deficiency or to general iodine toxicity.

All these studies are in part incomplete; nonetheless, they may be sufficient to derive adequate safety factors for overt organ toxicity by iodate (not iodine).

**Reproductive toxicity**

A formal program of testing for the reproductive toxicity of iodate does not exist. One milligram per kilogram given twice weekly to pregnant dams and to offspring over 14 months had no toxic effect in the rabbit (37–39). These doses are at least 10 times higher than the maximal human exposure from iodized salt. Doses retinotoxic to the rabbit dam, however, can apparently also cause irreversible damage to the retina of offspring (for review see Sugimoto et al. [40]). In order to ascertain the hypothesis that maternal NOELs are safe for the fetus, a better definition of the toxicokinetic behavior of small iodate doses such as those applied by iodized salt would be necessary for risk assessment.

**Oculotoxicity**

The tragic human experience with the antibacterial preparation Septojod (see Human toxicity experience section) stimulated research into the toxicological mechanisms of iodate. Oral exposure to iodate causes retinal damage only at doses exceeding the human exposure via iodized salt by two orders of magnitude (see preceding sections). All relevant mechanistic experiments have therefore been performed with parenteral (intraperitoneal, intravenous, intraarterial, and intraocular) exposures. Because overt retinal toxicity was the prime goal of such exposures, the authors did not determine the threshold-dose for ocular damage, i.e., innocuous doses, blood concentrations, and kinetics of iodate are unknown. In rats, 10 mg/kg sodium iodate administered intravenously as bolus visibly damaged the retinal pigment epithelium, inducing cell injury and a proliferative response (39,41). This must be near the threshold dose: Heike and Marmor (42) has shown by recording electroretinograms and studying the histomorphology of the eyes that 12.5 mg/kg intravenously did not produce retinal damage, whereas 20 mg/kg did; a formal dose-response curve was however not established. The retinal pigment epithelium is the primary target of iodate toxicity and this toxicity is associated with the oxidizing properties of iodate, because the damage threshold is lowered by other oxidizers (43) and raised by antioxidants, e.g., glutathione, given shortly before, or combined with, iodate. When given 30 minutes after an intravenous iodate bolus the retinal pigment epithelium, and subsequently the retina, can no longer be protected by glutathione (42). Many other phenomena have been described during investigation of the pathogenetic sequence outlined here. It appears that, in order to elicit retinotoxicity, the doses of iodate must exceed the capacity of endogenous radical scavenger systems (43). Here again, toxicokinetic data on the fate of low oral doses of iodates are needed for proper assessment of ocular risk.
Genotoxicity

Data on the genotoxic and mutagenic activity of iodate are scarce, this in contrast to the related halogenate compounds chloride and especially bromate. In a meeting abstract (44) it was reported that iodate did not induce mutations in Salmonella typhimurium, nor did it increase the frequencies of micronuclei in mouse bone marrow cells or in recessive lethal mutations in Drosophila melanogaster. By contrast, bromate induced a significant increase in the frequency of micronucleated cells, and chloride proved to be mutagenic in bacteria and Drosophila. Because this abstract contains no experimental details, and since no raw data from the experiments could be retrieved (Gocke E., personal communication), we cannot assess the results properly. In the discussion section, we shall nevertheless try to judge their plausibility by taking into account the redox properties of iodate in comparison with those of bromate, sufficient genotoxicity data being available for the latter, as well as some recent comparative data on DNA damaging effects.

Another article reported that iodate exerted an antimutagenic activity towards aflatoxin B1-induced mutations in a Salmonella mutagenicity test, albeit only when assayed with strain TA 100, but not with TA 98 (45). The relevance of this finding is unknown.

A recent article (46) investigated cytotoxic and mutagenic activities of a number of oxyhalides in strains of Escherichia coli lacking either catalase (Cat\(^{−}\)), or superoxide dismutase (Sod\(^{−}\)), or both (Cat-Sod\(^{−}\)). Unfortunately the authors tested only NaBrO\(_3\), but not iodate, for mutagenic activity. However, comparing the various interactions of the different oxyhalides with cysteine and their relationships to the cytotoxic effects induced, the authors came to the following conclusion: Iodate proved to be cytotoxic, especially toward strains deficient in Sed or Cat-Sod, thus rendering likely the involvement of reactive oxygen species. Addition of cysteine diminished the oxidative cytotoxic damage that iodate inflicted on the bacteria. Bromate, on the other hand, did not produce cytotoxic oxidative damage unless co-incubated with cysteine. Also, the in vitro mutagenic activity of bromate was contingent on the presence of cysteine or other reducing agents, which obviously are acting as mediators of oxidative damage. A further hint at a possible involvement of reactive oxygen species in the effects of iodate on living cells may be derived from findings which have demonstrated a radiosensitizing effect of iodate (47,48).

Very recent investigations have demonstrated that iodate, in the absence as well as in the presence of glutathione, did not produce oxidative damage to calf thymus DNA as measured by the appearance of 8-hydroxy-deoxyguanosine, while bromate did (49,50). Similar to bromate, however, iodate, was able to induce DNA strand breakage in the rat epithelial kidney cell Comet assay. For iodate this effect was apparent at the first time point measured, i.e., 15 minutes after the start of the in vitro treatment. DNA strand breakage had decreased at 4 hours and remained at that level at 24 hours (Parsons JL, personal communication), while the DNA breakage induced by bromate showed a second activity peak at 24 hours (50). This observation points again to a qualitative difference between the actions of these two compounds, possibly to an induction of lipid peroxidation by bromate, but not by iodate. Finally, for both compounds, the depletion (oxidation) of glutathione proceeded in the same way and to the same extent. The lack of information on the effects of iodate in a conventional genotoxicity assay package precludes proper assessment of the relevance of the observed DNA strand breakage and of the difference between iodate and bromate in the time course of this effect.

Carcinogenicity

Iodate has never been tested for carcinogenicity, in contrast to bromate, which is a recognized renal carcinogen. The International Agency for Research on Cancer has concluded in the monograph for potassium bromate (51) that “potassium bromate is possibly carcinogenic to humans (Group 2 B),” based on “inadequate evidence” for carcinogenicity in humans, but “sufficient evidence” in experimental animals. In view of the structural analogy and the physicochemical similarity between bromate and iodate, we must seriously consider whether iodate, could also present a certain carcinogenic hazard. The lack of data on the carcinogenicity of iodate and the incompleteness of data on its genotoxicity allow only for a tentative plausibility assessment (see below).

Discussion of Toxicity and Assessment of Hazard

Acute, chronic, and reproductive toxicity

We found no recent systematic toxicology program carried out according to actual standards allowing a valid assessment of the risk by small oral doses of iodate, such as those envisaged by fortified salt. In particular, subchronic and chronic NOEL were not established because many aspects of potential toxicity were only covered by observation and relatively crude clinical and postmortem assessments. In addition, none of the acute, subacute, and chronic toxicity studies performed in the 1950s and 1960s paid attention to toxicokinetics (25,33,36-39). Exposures by the oral route in some of these studies may be questioned, because dosing occurred via drinking water. In the absence of analytical data on iodate concentration and stability in this medium, it is not possible to determine whether the actually ingested iodate dose was not lower than the investigators assumed.

Despite these reservations, we may conclude that the maximal exposure to 34 µg/kg per day of iodate through the use of iodized salt should present no risk for functional or structural lesions. This dose is lower than the peroral NOEL of iodine itself (2 to 3 mg/kg per day in reproductive toxicology, see Beckmann and Brent [52]) by a factor of roughly 100, the usual safety factor for establishing acceptable daily intakes (ADI). Ocular toxicity, in particular, is most unlikely to occur because repeated oral exposures to 100 mg/kg in dogs have failed to induce retinal damage (25). Contrary to Pahuja et al. (14), however, we do not recommend that persons exposed to fallout after a nuclear disaster receive iodate. The dose recommended for radioprotection is 100 mg of iodine daily over several days, which amounts to 138 mg (or 2.3 mg/kg) of iodate per day. This dose appears close to retinoxic doses reported from human accidental intoxications (29).

Formal studies of reproductive toxicity of iodates are also lacking. In view of the toxic effects of excessive doses of iodine on the fetus and the unlikely exposure of the fetal sys-
tem to iodate for metabolic (toxicokinetic) reasons outlined above, there appears to be no need for additional studies.

**Genotoxicity and carcinogenicity**

There are no data on the carcinogenicity of iodate, but its carcinogenic risk may be estimated by extrapolation of the biological properties of bromate, a chemical congener and a known carcinogen. By doing so, we must take into account a number of aspects, including the available genotoxicity data, the potential mutagenic mechanism of action, the redox potentials, and the relative reactivity towards cellular components.

A meeting abstract (49) reported a lack of mutagenic activity for iodate toward Salmonella, but bromate also was reported negative, in contrast to other publications asserting its mutagenicity in the presence of an exogenous metabolic activation system (53,54). Therefore, this negative result for iodate may not carry much weight. On the other hand, mechanistic hypotheses presented and discussed in other papers, seem to point to a lower (or absent) mutagenicity of iodate in comparison to bromate. Several publications have shown that bromate, as a result of the oxidative stress it induces, increases the level of 8-hydroxy-deoxyguanosine (references in IARC [51] and Breckmann and Brent [52]). Bromate mutagenicity *in vitro* depends on the presence in the activation system of readily oxidizable substances, like glutathione, cysteine or reduced nicotinamide-adenine dinucleotide (NADH). This points to an indirect action, probably mediated by oxidizing species other than the bromate ion itself, rather than to a direct oxidative effect of bromate, as we have already discussed with the article by Ueno et al. (46). In agreement with this, an earlier article reported that the induction of oxidative DNA damage (i.e., increased formation of 8-hydroxy-deoxyguanosine) by potassium bromate *in vitro* required the concomitant presence of reduced glutathione (49,50,55). The experiments with a variety of quenchers and scavengers of reactive oxygen species suggest that the mutagenicity of bromate, as assessed by the formation of 8-hydroxy-deoxyguanosine in DNA, was probably mediated by a bromine (or hypobromite/bromite) radical, rather than by the creation of reactive oxygen species. The results of Ueno et al. (46) could then be interpreted to mean that a similar reaction of iodate with these substrates (i.e., cysteine, glutathione or NADH) would not lead to analogous reactive molecular species, i.e., iodine-derived radicals. Cytotoxicity of iodate would therefore involve a different mechanism, namely direct oxidative damage, e.g., to cell membranes, by reactive oxygen species. Indeed, under the same experimental conditions as those used with bromate, iodate was unable to induce the formation of 8-hydroxy-deoxyguanosine (49,50). Nevertheless, it does also cause DNA strand breaks, but the breaks are temporary and they are repaired (50). Therefore, compared to bromate, iodate might indeed turn out to be of lesser genotoxicity and/or carcinogenicity, or perhaps even be devoid of it. Taking into account data on the systemic exposure to iodate and on the extent of its presystemic conversion to iodide further decreases the likelihood of risk to humans.

In summary, only proper investigations on the mutagenic and carcinogenic activity of iodate (in combination with toxicokinetic studies) will confirm the above assessment, which is based on hypothetical extrapolations.

**Suggested further research**

For definite assessment, we need new data on genotoxicity utilizing a standard battery of *in vitro* and *in vivo* assays. The potential of iodates to form 8-hydroxy-deoxyguanosine *in vivo* should also be studied. Combined experiments, i.e., toxicokinetic studies together with measurement of 8-hydroxy-deoxyguanosine in intestinal mucosa, liver, bone marrow, and/or urine appear reasonable and cost effective, and these could be rapidly performed. In addition data on the reduction of iodate to iodide in food, on the intestinal handling, the bioavailability and the toxicokinetics of iodate, will allow a further refinement in the risk assessment. Depending on the outcome of the research we have suggested above, the conduct of a short-term carcinogenicity study with the transgenic p53*+/−* mouse might be appropriate.

**Conclusions**

Taking into consideration that iodate:

- has been conferred GRAS (“generally recognized as safe”) status by the FDA;
- has been used for decades as an additive to salt and bread without notable toxic effects (except iodine-induced hyperthyroidism); is added to salt in low amounts; is probably reduced to iodide in food or at the latest in the intestinal mucosa, thus decreasing systemic exposure; and
- has shown no toxic effect levels with regard to organ toxicity that are at least 100 times higher than the exposure to be expected from the intake of iodized salt, it seems that at the present time there is no urgent need to change existing programs from iodate to iodide. However, the additional toxicological safety data suggested in this text should expediently be acquired.

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