Estimating the iodine supplementation level to recommend for pregnant and breastfeeding women in Australia

Dietary requirements for all nutrients are higher for women during pregnancy and lactation than when not pregnant or breastfeeding. During pregnancy, there is an increase of about 50% in maternal thyroxine production, a high rate of transfer of iodine and thyroxine from mother to fetus and increased maternal renal iodine clearance. Increased iodine requirements during breastfeeding allow for secretion of iodine in breastmilk. In Australia, the recommended iodine intake increases from 150 μg/day for non-pregnant adult women to 220 μg/day during pregnancy and 270 μg/day while breastfeeding (Box 1). The National Iodine Nutrition Survey conducted in 2003 and 2004 found that children living in south-eastern Australia were mildly iodine deficient. The results of several small contemporaneous studies of urinary iodine concentration in pregnant women were consistent with iodine insufficiency in pregnant women in the same states (Box 2).

Since October 2009, it has been mandatory to replace salt used in breadmaking with iodised salt, except in bread represented as organic. Food Standards Australia New Zealand (FSANZ) estimated that, in the general population of women aged 19–44 years, this strategy would increase mean iodine intake by 46 μg/day and reduce the proportion of women with inadequate intakes from 59% to 9%. Mean iodine intakes in pregnant and breastfeeding women were not calculated separately because there are too few of them in the dataset to allow separate estimation. Assuming that food consumption during pregnancy or lactation is the same as for the general population, FSANZ estimated that most of these women would still have inadequate intakes owing to their higher iodine requirements (Box 1).

These concerns led to the National Health and Medical Research Council convening an expert group to consider if, and what level of, iodine supplementation should be recommended to pregnant and breastfeeding Australian women. As there is no nationally representative survey of iodine status in pregnant and breastfeeding women, the gap between the postfortification intake and the desirable intake was calculated using two different approaches and presented to the expert group. We describe these calculations and include more recent studies to update the information.

### Methods

The two approaches we used to estimate iodine intake involved calculations based on (i) urine iodine concentrations and (ii) estimates of dietary intake. To this end, we

### Abstract

**Objective:** To identify a level of iodine supplementation to recommend for pregnant and breastfeeding women in Australia.

**Design, setting and participants:** Dietary modelling indicated that mandatory fortification of bread with iodine by replacing salt with iodised salt would still leave a gap in iodine intakes in pregnant and breastfeeding women in Australia. Iodine shortfall was estimated by two separate methods: (i) analysis of data from published studies reporting mean urinary iodine concentrations in populations of Australian women who were pregnant or had given birth in the past 6 months; and (ii) modelling based on the postmandatory fortification iodine intake estimates calculated by Food Standards Australia New Zealand using food consumption reported by women aged 19–44 years who participated in the 1995 National Nutrition Survey.

**Main outcome measure:** Estimated level of daily supplementation required to provide sufficient iodine to result in a low proportion of pregnant and breastfeeding women having inadequate iodine intakes.

**Results:** Estimations from both data sources indicate that a supplement of 100–150 μg/day would increase iodine intakes to a suitable extent in pregnant and breastfeeding women in Australia.

**Conclusions:** The final level of supplementation we recommend should be based on these calculations and other factors. There will be population subgroups for whom our general recommendation is not appropriate.

### Table 1 Iodine intake recommendations for adult women

<table>
<thead>
<tr>
<th>Source of recommendation and group of women</th>
<th>Estimated average requirement</th>
<th>Recommended dietary intake</th>
<th>Upper level of intake</th>
</tr>
</thead>
<tbody>
<tr>
<td>National Health and Medical Research Council and New Zealand Ministry of Health</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Not pregnant or lactating, ≥ 19 years</td>
<td>100 μg/day</td>
<td>150 μg/day</td>
<td>1100 μg/day</td>
</tr>
<tr>
<td>Pregnant, ≥ 19 years</td>
<td>160 μg/day</td>
<td>220 μg/day</td>
<td>1100 μg/day</td>
</tr>
<tr>
<td>Lactating, ≥ 19 years</td>
<td>190 μg/day</td>
<td>270 μg/day</td>
<td>1100 μg/day</td>
</tr>
<tr>
<td>Food and Agriculture Organization/World Health Organization</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Not pregnant or lactating</td>
<td>Not defined</td>
<td>150 μg/day</td>
<td>40 μg/kg bodyweight/day</td>
</tr>
<tr>
<td>Pregnant and lactating</td>
<td>Not defined</td>
<td>250 μg/day</td>
<td>40 μg/kg bodyweight/day</td>
</tr>
</tbody>
</table>
selected 11 studies conducted before and/or after fortification of bread with iodine, that reported the median urinary iodine concentration (MUIC) in Australian women who were pregnant or had given birth in the past 6 months. To estimate iodine intake from diet, we used the datafile compiled by FSANZ using food consumption data from the 1995 National Nutrition Survey (NNS) and subsequent iodine analyses of food.

### Urine iodine concentrations

Except in breastfeeding women, urinary iodine excretion (μg/day) accurately reflects recent iodine intake, with about 90% of dietary iodine appearing in the urine. The median urinary iodine concentration (MUIC) in a population, calculated from a single sample in each participant, is well accepted as a surrogate marker for population iodine intake because variations in hydration, although influential for individual iodine concentration measurements, generally even out when calculating the population median. The formula daily iodine intake (μg) = urinary iodine concentration (μg/L) × 0.0235 × bodyweight (kg) is used for adults to estimate iodine intake from the iodine concentration in a spot urine sample. For example, an MUIC of 100 μg/L corresponds to an intake of 160 μg/day for a bodyweight of 68 kg. Conversely, an average population intake of 250 μg/day would give an MUIC of about 156 μg/L. This formula cannot be used to estimate iodine intake in breastfeeding women because it does not capture secretion of iodine in breastmilk.

In addition to studies reporting MUIC data in pregnant Australian women described in earlier reviews, we identified four more recent studies and three reports on breastfeeding women (Box 2). One study (McElduff...)

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<table>
<thead>
<tr>
<th>Source and location of sampled population</th>
<th>Year of data collection</th>
<th>No. and details of women</th>
<th>Status</th>
<th>Median urine iodine concentration (μg/L)</th>
<th>Estimated median intake*</th>
<th>Supplementation required to raise median intake to 250 μg/day</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Before fortification</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Gunton et al, Northern Sydney, NSW</td>
<td>1998–1999</td>
<td>81</td>
<td>Pregnant</td>
<td>104</td>
<td>166</td>
<td>84</td>
</tr>
<tr>
<td>Li et al, Western Sydney, NSW</td>
<td>1998–1999</td>
<td>101</td>
<td>Pregnant</td>
<td>88</td>
<td>141</td>
<td>109</td>
</tr>
<tr>
<td>Hamrosi et al, Melbourne, VIC</td>
<td>1998–2001</td>
<td>227 white, 263 Vietnamese, 262 Indian/Sri Lankan</td>
<td>Pregnant</td>
<td>52</td>
<td>83</td>
<td>167</td>
</tr>
<tr>
<td>Chan et al, Sydney, NSW</td>
<td>2000</td>
<td>49</td>
<td>Breastfeeding 3–9 days postpartum</td>
<td>46</td>
<td>na</td>
<td>na</td>
</tr>
<tr>
<td>Travers et al, central coast, NSW</td>
<td>2004</td>
<td>815</td>
<td>Pregnant</td>
<td>85</td>
<td>136</td>
<td>114</td>
</tr>
<tr>
<td>Mackerras et al, Darwin region, NT</td>
<td>2006–2007</td>
<td>24 Aboriginal teenagers, 11 Aboriginal teenagers</td>
<td>Pregnant</td>
<td>49</td>
<td>78</td>
<td>172</td>
</tr>
<tr>
<td>Charlton et al, Wollongong, NSW</td>
<td>2008</td>
<td>110</td>
<td>Pregnant</td>
<td>88</td>
<td>141</td>
<td>109</td>
</tr>
<tr>
<td>Nguyen et al, ACT</td>
<td>Early 2009</td>
<td>100</td>
<td>Pregnant</td>
<td>62</td>
<td>99</td>
<td>151</td>
</tr>
<tr>
<td>Rahman et al, Gippsland, VIC</td>
<td>2009 before fortification</td>
<td>24</td>
<td>Pregnant</td>
<td>96</td>
<td>153</td>
<td>97</td>
</tr>
<tr>
<td><strong>After fortification</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Burgess et al, Hobart, TAS</td>
<td>2006</td>
<td>229 hospital antenatal care</td>
<td>Pregnant</td>
<td>86</td>
<td>137</td>
<td>113</td>
</tr>
<tr>
<td>Rahman et al, Gippsland, VIC</td>
<td>2009 after fortification to February 2010</td>
<td>62</td>
<td>Pregnant</td>
<td>95.5</td>
<td>153</td>
<td>97</td>
</tr>
<tr>
<td>Axford et al, Illawarra, NSW</td>
<td>2010</td>
<td>27 taking a supplement containing iodine, 33, no iodine supplements</td>
<td>Breastfeeding 2.6 months postpartum</td>
<td>206</td>
<td>na</td>
<td>na</td>
</tr>
</tbody>
</table>

ACT = Australian Capital Territory. na = Not applicable. NSW = New South Wales. NT = Northern Territory. TAS = Tasmania. VIC = Victoria.

*Calculated using the formula daily iodine intake (μg) = urinary iodine concentration (μg/L) × 0.0235 × bodyweight (kg) and using an average bodyweight of 68 kg. The formula is not applied to studies of breastfeeding women because it does not capture secretion of iodine in breastmilk. † Women with infants aged < 6 months were assumed to be breastfeeding as this is the norm in this group. ‡ An agreement with bakeries led to an estimated 80% of bread in Tasmania containing iodised salt from October 2001 onwards.
et al"). was excluded owing to the overlap of women with those of another study (Gunton et al"). Most studies took opportunistic samples from hospital clinics and did not describe whether women were using iodine supplements.

Pregnant women were recruited at stages of gestation ranging from early pregnancy to full term. Owing to lack of information about women’s weight in the studies, we applied a weight of 68 kg to all studies of pregnant women to back-calculate iodine intake from the MUIC. This allows for some of the weight gain during pregnancy compared with the reference bodyweight of 61 kg used to derive nutrient reference values for non-pregnant Australian women (Box 1). For simplicity, we used a target dietary intake of 250 µg (midway between the recommended daily intakes [RDIs] for pregnant and breastfeeding women) to calculate the gap in iodine intake in each study. The gap between calculated intake and the RDI of iodine for pregnant women (220 µg) or breastfeeding women (270 µg) can be determined by subtracting 30 µg from, or adding 20 µg to, respectively, the values shown in Box 2.

Dietary estimates

We used data on Australian women aged 19–44 years as a surrogate for food consumption of pregnant and breastfeeding women because the 1995 NNS data do not permit the iodine intakes of pregnant and breastfeeding women to be estimated directly.

We performed dietary calculations using the data file of iodine intake estimates (excluding supplements and corrected for within-person variation) generated by FSANZ during their work on iodine fortification. The prefortification estimate was calculated by applying the iodine content of Australian food analysed between 2001 and 2005 to the reported food consumption in the NNS. The amount of iodine in bread after mandatory replacement of salt with iodised salt, allowing for 10% loss of iodine with baking, was calculated for each woman based on her reported bread consumption.

Box 3 shows the prefortification and postfortification cumulative distribution of iodine intakes for the 2960 women aged 19–44 years in the NNS estimated by FSANZ, and allows the proportion of the population with intakes greater than and less than any iodine level to be read. For example, before fortification, about 60% of women had estimated iodine intakes below 100 µg/day (therefore, about 40% had an intake greater than 100 µg/day). Box 3 shows the progressive shift in the postfortification distribution of iodine intakes in Australian women with increasing increments of 50 µg/day of iodine.

Because the data shown in the first five plots in Box 3 are not specifically for pregnant or breastfeeding women, the food-frequency data of key iodine-containing foods from a cohort study were also considered.

Results

Urine iodine concentrations

Before fortification of bread with iodine, the estimated gap between iodine intake and the target ranged from 84–172 µg/day (Box 2). Two studies were repeated after fortification. In Tasmania, after the implementation of a program that resulted in an estimated 80% of bread being made with iodised salt, the average gap was 113–121 µg/day compared with an average gap of 129 µg/day before the program was implemented. In Gippsland, there was no difference before and after the enforcement date for national mandatory fortification. The three small studies in breastfeeding women had MUICs at the lower end of the MUIC range for pregnant women.

Dietary estimates

We used the proportion with intakes less than the estimated average requirement (EAR; Box 1) to estimate the proportion of the population with inadequate iodine intakes. Supplementation with 100 µg of iodine per day would result in the proportion of women with intakes below the EAR for pregnant women (160 µg/day) being essentially zero, and fewer than 10% of women having intakes below the EAR for lactating women (190 µg/day). Both of these values would be zero with supplementation with 150 µg of iodine per day. Median iodine intakes would be 240 µg/day with supplementation of 100 µg/day and 290 µg/day with supplementation of 150 µg/day (Box 3). The highest iodine intake resulting from bread fortification plus supplementation with 150 µg of iodine per day would be about 580 µg/day (Box 3), which is well below the upper level of intake of
1100 μg/day for adults in Australia and New Zealand\(^2\) (Box 1).

Food-frequency data of key iodine-containing foods from a cohort study show that the intake of bread and dairy products is higher in pregnant and postpartum women, and this might increase iodine intake by about 20 μg/day compared with that of non-pregnant women.\(^22\) We added this to the 150 μg/day supplementation level in Box 3 (sixth plot) as an approximation for iodine intakes in pregnant and lactating women.

**Discussion**

Results from analyses using urinary iodine concentration data or dietary modelling support a conclusion that iodine intake was inadequate in the locations studied before and after bread fortification. Despite using different data sources and assumptions, both methods identify a gap in iodine intake in the range of 100–150 μg/day. We believe that this is the first time that these types of complementary data have been used to derive an estimate of the level of iodine supplementation that should be recommended.

There are no urinary iodine concentration studies of pregnant or breastfeeding women in Western Australia and Queensland where the MUIC is between 100 and 150 μg/L in children.\(^5\) Studies such as those from Tasmania\(^10,23\) indicate that the MUIC in children provides an estimate of the MUIC in adults. MUIC in the range of 100–149 μg/L, while sufficient in children, indicates insufficiency in pregnant women.\(^4\) It is therefore possible that pregnant women in Western Australia and Queensland have insufficient iodine intake.

Most of the urinary concentration studies were in opportunistic samples of women. The large variation in MUIC among them may relate to differences in dietary intake, geographic influences such as the iodide content of local water, time of day when the samples were collected owing to diurnal variation in hydration, different stages of pregnancy of the women in the samples, or may have come about because some studies were conducted in tertiary hospitals while others were community-based.

The urinary concentration data provide the basis for an estimation of the average iodine intake target for the population only. The dietary intake is supplements allows the population iodine intake distribution to be compared with criteria for both adequacy and excessive intakes. Although advice about iodine supplementation is directed at individuals, the amount of iodine in the supplement does not need to equal the RDI. The purpose of this type of recommendation is to improve population nutrient status so that only a low proportion of the population would have inadequate intakes.\(^24\) As shown in Box 3, the median iodine intake of the population is higher than the RDI, and a small proportion will have intakes below the EAR with supplementation of 100–150 μg per day.

There are few data about the dietary intakes of pregnant and breastfeeding women in Australia. Food frequency data in the 2003 Australian Longitudinal Study on Women’s Health showed similar consumption of key iodine-containing foods for both pregnant women and women after giving birth and these were slightly higher than consumption by non-pregnant women in the same cohort.\(^22\) Therefore, we believe that, in the absence of better data, the information from urinary concentration studies of pregnant women can be reasonably extrapolated to breastfeeding women to estimate their iodine intakes, and that the dietary data from the general adult female population do not substantially underestimate iodine intake in the groups of interest. Data on iodine intakes, urinary concentrations and supplement use are being collected in the 2011–2013 Australian Health Survey.\(^25\) The new data will show whether population iodine intake has changed substantially since 1995. This will allow some of the strategies aimed at improving iodine intake in the population to be assessed. Pregnant and breastfeeding women are not being oversampled which limits evaluation in these groups. A minimal effect on MUIC among pregnant women was reported after fortification.\(^10,18\) MUIC excludes additional iodine transferred to the fetus which may partly explain these results. The Tasmanian iodine fortification program achieved a smaller proportion of fortified bread than national regulation.\(^10\) The result from Gippsland\(^16\) is difficult to interpret without knowing when the samples were obtained and when bread fortification actually started during the year-long transition before the enforcement date in October 2009. Further information about current iodine status of pregnant and lactating women would be desirable.

Our calculations do not yield a single “correct” answer, but show the range of the gap in iodine intake. In addition to these numerical results (Box 2), other factors affect the supplement dose that should be recommended. A committee or organisation needs to consider what weighting should be given to each of the various non-representative studies, extrapolation of results in pregnant women to breastfeeding women and what prevalence of inadequate intake would be tolerable in the population. Other factors include whether a single recommendation to cover both groups could be made, whether the dose should be inflated to allow for missed days in supplement consumption, safety over the period of intended use for those with the highest dietary intakes, and whether it is possible to recommend a dosage that is currently available in the marketplace. A further consideration is how to factor in the uncertainty in the reference values (eg, the Food and Agriculture Organization/World Health Organization has the same recommendation for both groups [Box 1]) and the consequences of making or not making a recommendation.

In summary, two approaches using different types of data to estimate iodine intakes indicate that, after mandatory fortification of bread, supplementation in the range 100–150 μg of iodine per day would increase population iodine intakes in pregnant and breastfeeding Australian women to the levels recommended. The final recommendation depends on a range of other factors as well as these calculations. As with any population-level recommendation, there are subgroups for whom the general recommendation is not appropriate; in this case, women with established thyroid disorders.

**Acknowledgements:** We acknowledge permission from Food Standards Australia New Zealand to use the iodine intake datafile. Julie Bloom did the dietary modelling.
This is an edited version of a series that first appeared in the Fellowship of the Royal Society.

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Jacobus Ludovicius Schroeder van der Kolk (1797–1862)

INVENGOUSZ was born on 8 December 1730 in Breda, Holland, and studied medicine at the University of Leuven, where he received his degree in 1752.

Although a physician, he was primarily interested in the natural sciences.

He discovered photosynthesis and cellular respiration in plants and published his findings in 1779.

For a time he practised medicine in Holland and in England before joining the Court of Austria to inoculate the royal family against smallpox, as two of the empress's children had died of the disease.

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